

EUGENE SPRINGFIELD FIRE

GOVERNANCE REVIEW PANEL

GOVERNANCE OPTIONS PART I:

APRIL 14, 2022



Our Mission: To serve our communities by preserving life, protecting property, and the environment through prevention, education, emergency medical services, rescue, and fire suppression services.

EUGENE-SPRINGFIELD FIRE GOVERNANCE OPTIONS: PART I

1. Modification of the Current Functional Consolidation Agreement
2. Fully Contracting for Services
3. Intergovernmental Entity (IGE)

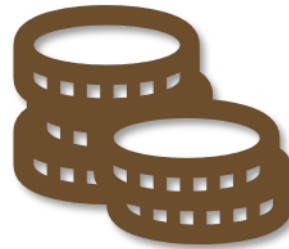


GOVERNANCE OPTION: MODIFICATION OF THE CURRENT FUNCTIONAL CONSOLIDATION AGREEMENT



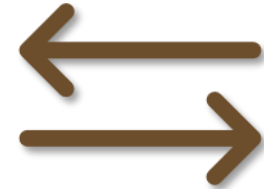
Renegotiate the IGA

Cities modify current agreement to reflect current needs and address challenges: Training, EMS, Logistics, Fire Prevention, etc.



Separate Governance

The two cities retain all of powers as independent governments and continue to adopt separate fire department budgets.



Separate Workforces

Employees remain with their current employer

GOVERNANCE OPTION: MODIFICATION OF THE CURRENT FUNCTIONAL CONSOLIDATION AGREEMENT, CONTINUED

- The Cities of Eugene and Springfield are a “Functionally Consolidated” fire and emergency services agency through an Intergovernmental Agreement. ESF is not a singular legal entity and operates as two:
 - Employers
 - Budgets
 - IT Solutions
 - HR Policy
 - Ambulance Transport Systems and Ground Emergency Medical Transportation
 - Mutual Aid Systems - Reimbursements
 - Fire Marshal

GOVERNANCE OPTION: MODIFICATION OF THE CURRENT FUNCTIONAL CONSOLIDATION AGREEMENT, CONTINUED

Legal Considerations and Process

- Eugene: The City Manager has the authority to modify or terminate the current Functional Consolidation Agreement.
- Springfield: The City Manager's authority to modify or terminate the current Functional Consolidation agreement depends on the associated financial component and substance of the proposed changes. Previous IGA amendments have either gone to the Council for their authorization or information. In this case, a change to the existing agreement would most likely go to the Council to provide authorization for the City Manager to execute.
- Depending on the scope of the contracted services, the International Association of Fire Fighters (IAFF) contract will need to be amended.

GOVERNANCE OPTION: MODIFICATION OF THE CURRENT FUNCTIONAL CONSOLIDATION AGREEMENT, CONTINUED

Financial Considerations

- Costing Scenarios are based on numerous additional factors including:
 - Costs of modifications
 - Facilities, Programs



SWOT?

GOVERNANCE OPTION: FULLY CONTRACTING FOR SERVICES



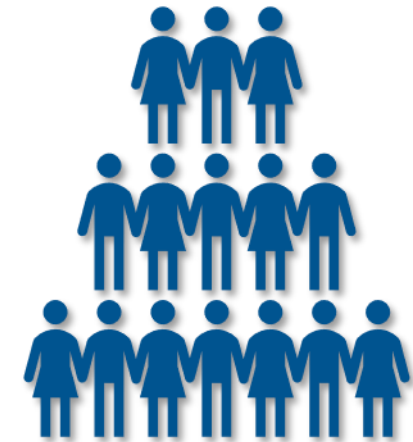
Full Contract Agreement

One city contracts with the other for services for a single fee.
Terms are negotiated



Supported Governance

Contracted City remains the governing body and runs the single department



One Budget, One Employer

Contracted city adopts the Department's budget. Some or all employees become employees of the successor city

GOVERNANCE OPTION: FULLY CONTRACTING FOR SERVICES, CONTINUED

- Each City Council is the governing body and determines the desired level of services for their city
- Cities negotiate Level of Service and costs based on the level of emergency and support services desired and contracted for, taking into consideration Standards of Coverage and response standards
- Some or all employees could become employees of the successor City
- Create a single point of budget, purchasing, accounting, human resource, IT solutions, employee equity

GOVERNANCE OPTION: FULLY CONTRACTING FOR SERVICES, CONTINUED

Legal Considerations and Process

- Eugene: The City Manager has the authority to execute a contract for the provision or purchase of services. If the contract has budget implications the City Council would have to approve the necessary budget changes. Depending on the scope of the contracted services, the IAFF contract will need to be amended.
- Springfield: The contract for the provision or purchase of services would most likely exceed the City Manager's spending authority of \$100,000 and need Council approval.

GOVERNANCE OPTION: FULLY CONTRACTING FOR SERVICES, CONTINUED

Financial Considerations

- Costing Scenarios are based on numerous additional factors of liabilities including:
 - PERS, Sick Leave, Vacation Leave, Long-Term disability
 - Facilities, Apparatus Valuations- transfer decisions
 - Inter-governmental Service Fees (comm center, radios), Fleet, IT, HR, Legal
 - Revenues, Debts, Levies, Bonding



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GOVERNANCE OPTION: INTERGOVERNMENTAL ENTITY (IGE)



“Public Body”

A new legal entity with a Board that has been delegated governance by each City Council



Initial Framework

Initial Framework developed by a Founding Task Group and Staff.
Approved by each City Council



Unit of Government

Intergovernmental entity is a separate unit of government. Must have its own audits, public meetings, policies, transparent budget, contracting requirements

GOVERNANCE OPTION: INTERGOVERNMENTAL ENTITY (IGE), CONTINUED

- Public entity with specific and limited governmental powers and responsibilities—not unlike a city, county, a school district, or a special district
- Cities could give the IGE all powers allowed by state statute or limited powers - all governance, financial, administrative (IS, HR, payroll, legal, etc.), personnel, facility, equipment, and liability details for the IGE are set forth in the agreement between Eugene and Springfield.
- Cities delegate authority to a newly-created Board or Commission; members are not elected by the people through a regular election process; rather, the IGE is governed by members who are appointed by the City Council(s).
- All employees can be employed by new legal entity; benefits, labor agreements, negotiations can fall under the IGE

GOVERNANCE OPTION: INTERGOVERNMENTAL ENTITY (IGE), CONTINUED

Legal Considerations and Process

- The IGE Agreement sets all governance, financial, administrative, personnel, facility, equipment, and liability details.
- IGE term or duration and termination rights are negotiated in the Agreement.
- Cities must enact an ordinance ratifying the creation of an IGE to file the Secretary of State.
 - Eugene: Charter requires a public hearing prior Council's adoption of an ordinance.
 - Springfield: Charter does not require a public hearing - where there is no statutory or municipal code requirement; holding a public hearing is Mayor and City Manager determination.

GOVERNANCE OPTION: INTERGOVERNMENTAL ENTITY (IGE), CONTINUED

Financial Considerations

- Costing Scenarios are based on numerous additional factors of liabilities including:
 - Transfer of employee liabilities: PERS, sick leave, vacation leave, long-term disability
 - Transfer of facilities, apparatus, equipment
 - Beginning Fund Balance, Reserves, Levy
- Funding Formula
- An IGE may not levy taxes or issue General Obligation bonds, but can issue Revenue Bonds
- An IGE may allow for the creation of new services or increase efficiency and coordination of services



SWOT?



QUESTIONS OR COMMENTS?