



Date: October 26, 2017
To: File
From: ADA Transition Plan for Public Rights-of-Way Oversight Committee
Re: Annual Plan Assessment for Fiscal Year 2017 (July 1, 2016 – June 30, 2017)

Background

Title II of the Americans with Disabilities Act (ADA) prohibits discrimination by public entities against qualified individuals with disabilities. In compliance with this standard, in 2015, the City of Eugene completed a comprehensive study of its sidewalk ramps and accessible pedestrian signals (APSEs). That study generated the City's 2015 Transition Plan for the Public Rights-of-Way, a companion document to the City's already existing ADA Transition Plan, meant to better address accessibility within the City's public rights-of-way. Annual updates to this plan track the City's progress toward greater accessibility and document the City's adherence to ADA Title II requirements.

At a minimum, public entities are required to maintain a schedule for elimination of barriers to accessibility due to sidewalk curb ramps. The City of Eugene's Plan schedule focuses on sidewalk curb ramps as well as pedestrian signals. Based on the inventory of ramps in the 2015 Transition Plan, at that time, 12,392 ramps did not meet the guidelines described in the United States Access Board's 2011 Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way Notice of Proposed Rulemaking (NPRM). The NPRM is considered best practices for new construction and alteration of facilities within the public right-of-way in order to ensure ADA compliance. Of the City ramps that did not in 2015 meet the 2011 NPRM guidelines, 4,080 were identified as being located in Priority 1 areas and 3,569 were identified as being located in Priority 2 areas. For curb ramp locations, see the Priority Area Map located in Appendix 9.1 of the 2015 Transition Plan (NOTE: The ramp Priority Area Map is a large document and is posted separately from the 2015 Transition Plan on the [City's ADA Transition Plan webpage](#)).

Regarding pedestrian signals, 228 signalized intersections within the Urban Growth Boundary (UGB) did not have any accessible pedestrian signal (APS) devices in 2015. Of these signalized intersections without accessible devices, 131 were located in Priority 1 areas and 83 were located in Priority 2 areas.

The City of Eugene is committed to a reasonable and responsible schedule to bring the remaining curbs and signalized intersections into ADA compliance. Most of this work will take place as alterations included in capital projects. The current Capital Improvement Program (CIP) spans fiscal years 2016 to 2021, and identifies several sources of funding for capital projects for the five year period of 2016 to 2021. The following capital projects and programs identified in the CIP (FY 16 -21) are potential sources for curb ramp and APS alterations and construction:

- Neighborhood Transportation Livability
- Traffic Operations Improvement Program
- Traffic Signal Improvements and Upgrades
- Pavement Preservation Program
- Pavement Preservation Program – Transportation Bonds
- Amazon Active Transportation Corridor Project
- Northeast Livable Streets Project
- Services for New Development/Grant Matching Funds Transportation

As discussed in Section 4 of the 2015 Transition Plan for the Public Rights-of-Way, regarding methods for barrier removal, in addition to the capital programs identified above, other sources for curb ramp and APS alterations and construction are private development and maintenance activities. Private development includes privately engineered public improvement (PEPI) projects, as well as private site development and building permit projects. Maintenance activities include the corrections of trip hazards and any curb ramp repairs and reconstructions completed by the City’s Public Works Maintenance (PWM) department.

Assessment

The City of Eugene has prepared the following evaluation of the 2015 Transition Plan for the Public Rights-of-Way. Transition Plan evaluations are completed at the end of the fiscal year. Because the construction season and construction projects span fiscal years and follow a calendar year timeframe, Transition Plan evaluations include ramp and APS data from the previous calendar (construction) year. This evaluation, completed for fiscal year 2017, includes ramp and APS data for the completed 2016 calendar year. A previous evaluation was completed for fiscal year 2016 in September 2016; this assessment addressed construction within the 2015 calendar year.

Upon completion, annual evaluations are posted to the City’s ADA Transition Plan webpage, <https://www.eugene-or.gov/2416/ADA-Transition-Plan>. Annual evaluations are also attached to Appendix 9.5 of the 2015 Transition Plan for the Public Rights-of-Way.

This 2017 evaluation includes the following:

- A. Number of curb ramps and APS projects completed during the 2016 calendar year reporting period. All projects were inspected during construction and upon completion of the work to ensure compliance.
- B. Assessment of schedules and Plan documents for FY2017.
- C. Reporting on the requests for service and grievances received throughout the FY2017 reporting period, and evaluation of decision making and responsiveness.

A: Number of Ramps and APS projects completed during the reporting period (January 1, 2016 – December 31, 2016)

Time Period	Estimated # of Curb Ramps to be Installed and/or Upgraded per Year	Actual # of Curb Ramps Installed or Upgraded in Given Year	Estimated # of APS to be Added to Intersections per Year	Actual # of APS Added in Given Year
2015 – 2021	350		6	
2015		440		6
2016		580		16
2021 – 2053	200		6	
2053 – 2071	200		0	
Total Ramps (2015 – 2071)	12,392 not meeting guidelines in 2015		-	-
Total APS (2015 – 2053)	-	-	228 not meeting guidelines in 2015	

NOTES:

- o APS = Accessible Pedestrian Signal
- o APSes are counted by intersection, not by corner, individual push-button unit, or pair of units.
- o The 228 intersections noted in the table as not meeting APS guidelines are those signalized intersections within the UGB that currently have no APS units at all.
- o The APS Added number represents the number of intersections that previously had no APS system at all and have had, in the past calendar year, an APS system installed.

During the reporting period:

- Five (5) ramps were reconstructed to current standards by PWM. These projects were related to utility permit work.
- 329 ramps were either upgraded or installed at existing intersections under PEPIs
- 11 new APS systems were installed at existing intersections under PEPIs (these intersections did not previously have APS systems)

The West Eugene EmX PEPI was a large scale, multi-year project, spanning the 2015 and 2016 calendar years. The project was completed in 2016. No information for this project was included in the previous year's report. All data is included in this FY2017 report for the 2016 calendar year.

- Of the 580 new and/or upgraded ramps installed in 2016, 322 were installed with the EmX PEPI.
- Of the 16 new APS intersections, 11 were installed with the EmX PEPI.

B: Assessment of Schedules and Plan Documents

No adjustments are recommended.

C: Requests for Service and Grievances (FY 2017)

ADA Grievances in the Public Right-of-Way Reported

There were no grievances submitted between July 1, 2016 and June 30, 2017.

ADA Sidewalk Trip Hazards Reported

During fiscal year 2017, there were 252 Requests for Service submitted to PWM regarding sidewalk trip hazards, sidewalk repairs, ramps, and ADA concerns. These requests were submitted via public phone calls, the City's on-line web application, and mobile devices.

All requests for service are reviewed by PWM staff. Most requests resulted in a Work Order to specific staff to investigate and address the public concern. During fiscal year 2017, there were 253 work orders generated for trip hazard, sidewalk, ramp, and ADA concerns. Of these work orders, most have been completed and closed, with various levels of inspections and appropriate actions taken. Twenty-one (21) work orders remain open; further actions are required before these work orders may be closed and completed.

Conclusion

The goal of 350 ramps per year was exceeded during the 2016 calendar year reporting period: 580 ramps were either installed new or were upgraded to meet current standards.

The goal of six new APS systems was also exceeded: new APS systems were installed at 16 intersections which previously had no APS systems.

This memo will be posted to the public website (<https://www.eugene-or.gov/2416/ADA-Transition-Plan>) and added to Appendix 9.5 of the 2015 Transition Plan for the Public Rights-of-Way.

ADA Transition Plan for Public Right-of-Way Oversight Committee Members

- Reed Dunbar, Associate Planner, Public Works Engineering
- Louranah Janeski, Engineering Compliance and Reporting Analyst, Public Works Engineering
- Eric Johnson, Surface Operations Manager, Public Works Maintenance
- Wayne Masoner, PW Planning Supervisor, Public Works Maintenance
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- Jenifer Willer, Principal Civil Engineer, Public Works Engineering