



The Police Commission recommends to the City Council, City Manager, police department, and the people, the resources, preferred policing alternatives, policies, and citizen responsibilities needed to achieve a safe community. We strive to create a climate of mutual respect and partnership between the community and the police department that helps to achieve safety, justice and freedom for all people in Eugene.

Police Commissioners: Bob Walker, Chair; Tamara Miller, Vice-Chair; Mike Clark; Edward Goehring; Jim Garner; Jesse Lohrke; James Manning; George Rode; Claire Syrett; Joe Tyndall; Juan Carlos Valle; Bill Whalen

Police Commission Meeting
July 10, 2014
5:30 – 8:00

<u>Item</u>	<u>Starting – Ending Time</u>	<u>Minutes</u>
1. Agenda Review	5:30 – 5:35	5
2. Public Comments	5:35 – 5:50	15
3. Commissioner Response	5:50 – 6:05	15
4. Minutes Approval	6:05 – 6:10	5
5. Emerging Technology Policy Review	6:10 – 7:00	50
6. Scope of Constitutional Privacy Discussion	7:00 – 7:25	25
7. Break	7:25 – 7:35	10
8. Questions for Chief Kerns	7:35 – 7:50	15
9. Police Commission Annual Report Review	7:50 – 8:00	10
10. Survey	8:00 – 8:10	10
11. Commission Comments	8:10 – 8:20	10

Next Police Commission Meeting:
NO AUGUST MEETING
September 11, 2014

City of Eugene Police Commission

June 12, 2014

DRAFT Meeting Minutes DRAFT

*Please note the official full record is contained in the video recording at
<http://eugene-or.gov/index.aspx?NID=1344>*

The meeting convened at 5:30.

Members in attendance: Bob Walker, chair; Tamara Miller, vice chair; Jim Garner; Edward Goehring; Jesse Lohrke; James Manning; George Rode; Claire Syrett; Joe Tyndall; Juan Carlos Valle; Bill Whalen

Members absent: Mike Clark

Public Comments

Sterling Rand – Expressed concern about police militarization. If you train police to be more militarized, there are more police killings.

Carol Berg-Caldwell – Expressed appreciation for police use of ethical and professional use of recordings.

Majeska Seese-Green – Supported comments from Mr. Rand and Ms. Berg-Caldwell. Thanked the Commission for work on Bias Free Policy, and encouraged Department to include socio-economic status.

Commissioner Comments

The commissioners thanked the members of the public for attending and providing comment. Discussion ensued about militarization, body cameras, and bias free policing policy.

Emerging Technology Policy Discussion

Sgt. Matt Lowen provided an overview of the following emerging technologies.

Body Cams - There are currently 15-20 body cams in use. Require approximately 100 gigs of storage per 10 hour shift, and effective archival and retrieval system is needed. There are privacy issues, when cameras are brought into private residences.

Closed Circuit TV – There is a nonprofit model of using cameras in New Orleans, called project NOLA. Chicago PD also has program in effect.

Ms. Miller – what about expectation of privacy in body cams, Should cameras be able to be turned off, and when? Chief Kerns responded that it is lawful to record anywhere officers are allowed to be.

Mr. Garner – What is the cost for body cams? Sgt. Lowen responded that they cost \$300-\$900 per unit, plus cost of storage. In Car Video is approximately \$6,500 per unit, plus a 40 terabyte server, which cost approximately \$260,000 in 2007.

Mr. Lohrke – Need to include the personnel costs also in video recording. Supports the idea of having a policy for emerging technologies.

Mr. Valle – Asked what “as soon as practicable: means. Sgt. Lowen answered that the intent is to not have officers made into criminals for delaying to notify, if there were conditions that warranted a delay, such as officer safety.

Ms. Syrett – Expressed concern about security of cloud storage. Should have prohibition against using video evidence for anything other than evidence. Chief Kerns responded that policy should be tightened up, as cameras are brought into private property. Ms. Syrett expressed concern about turning mike on and off.

Mr. Tyndall – Cost of storage is low. Suggests that cameras are turned on at the beginning of the shift, and turned off at the end of a shift. Encourages all recordings be given to defendants at no cost.

Mr. Walker – noted that the location of the camera is important. Does not support having recording on during entire shift.

Mr. Goehring – supports expanding this policy beyond current technologies because of nature of changing technology. Policy should be written to encompass yet-unanticipated technologies. Largest cost is personnel to install, implement, and utilize the equipment.

Ms. Miller - Asked if video records are redacted similar to written records. The Chief answered that video recordings are redacted, similar to written request.

Mr. Lohrke – Asked what public records laws govern video recordings. Chief Kerns responded that while some details are redacted, the entire video is releasable.

Mr. Syrett – Police Auditor has shared in car video with complainant. Supported the idea that a policy about emerging technology can be crafted to include principles that can be adjusted for new technology.

By consensus, the commission requested that the discussion continue on this topic at the next meeting, with additional information from the Department.

Approval of Minutes

MOTION AND ACTION: Mr. Tyndall moved and Mr. Rode seconded approval of the minutes as submitted. The motion passed unanimously.

Questions for the Chief

The Chief reviewed his monthly report and answered questions.

Scope of Constitutional Privacy

This topic was tabled until the next meeting.

Update on Stops Data Collection

Ms. Hawley reported that the vendor, SunGard has been delayed in providing the data form for collecting demographic information on traffic stops. All other aspects of the program including policy approval and pilot program implementation are dependent upon the form being completed, and will begin when it has been completed.

Commission Comment

- Thanked the public for attending
- Commended the Department for reviewing and refining the Ride-Along sign up sheet
- Commended the Department for improvements at the evidence unit
- Suggested video tapes be retained for a shorter period of time
- Supported idea that the emerging technology policy should take a long time if needed

The meeting adjourned at 8:30.



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to the business side of policing since 1991*

Document #: 614087

Title: "Village Surveillance Cameras"

Author:

Attributed To: Chevy Chase Village Police Department

Population: 2772

Sworn: 19

Last Updated: 10/21/2010

Supplemental Resource(s):

 www.ccvillage.org (web)

Summary:

This policy is taken from the Chevy Chase Village, Maryland, Police Department General Orders Manual. The placement of surveillance cameras in the Village Buffer area will contribute to public safety for residents and visitors by employing a system that incorporates modern technology available through video monitoring, storage, and retrieval capabilities. This system will be designed to improve the Department's ability to prevent and detect public safety emergencies, criminal conduct, as well as identify and apprehend participants of such events. This "smart policing" technology, combined with the confidence and trust of our residents, can provide a safer community, a more efficiently run police agency, and greatly enhance our investigative abilities.

Document Text:

Chevy Chase Village Police Department
General Order

Subject: Village Surveillance Cameras
CALEA: 26.1.4-c, 42.2.1-c, 83.2.2, 84.1.2

New:

Amended:

Rescinds:

Approved: Roy A. Gordon, Chief of Police

Effective: 03-24-07

No. Pages: 3

Number: 7-10

I. PURPOSE

The placement of surveillance cameras in the Village Buffer area will contribute to public safety for residents and visitors by employing a system

that incorporates modern technology available through video monitoring, storage, and retrieval capabilities. This system will be designed to improve the Department's ability to prevent and detect public safety emergencies, criminal conduct, as well as identify and apprehend participants of such events. This "smart policing" technology, combined with the confidence and trust of our residents, can provide a safer community, a more efficiently run police agency, and greatly enhance our investigative abilities.

This policy will specify rules of acceptable Department use of the surveillance system and designate system specifications in order to achieve program goals without compromising the public's right to privacy.

II. DESIGN SPECIFICATIONS

A. The system used by the Chevy Chase Village Police Department will utilize multiple fixed and adjustable cameras focused on predetermined public areas in public places. Cameras shall be situated in a manner and location that will maximize the field of view of public areas for public safety purposes only. Camera placement will minimize the potential inadvertent capture of images from areas where there would be a reasonable expectation of privacy.

B. In any location where the view of any camera may compromise a citizen's privacy expectation, a supervisor shall review the camera's location and either make a recommendation to re-locate the unit or to employ window-blanking technology to minimize, if not eliminate, the potential for video intrusion.

C. The system shall be equipped with Pan, Tilt, and Zoom (PTZ) cameras that allow operators to manipulate the framing or focal length of a video image only for the specific purpose of monitoring suspicious persons or activities or as the result of a Call-For-Service (CFS).

III. RACIAL PROFILING/NONDISCRIMINATION

No operator shall select any person for observation in view of this camera system based solely on their race, ethnicity, or sex. The surveillance camera system shall only be used for purposes directly related to public safety or authorized internal or criminal investigations. (CALEA 42.2.1-e) The surveillance camera system shall not be used to track individuals arbitrarily or based on race, gender, ethnicity, sexual orientation, disability or other classifications protected by law.

Operators shall make specific observations of individuals based only on articulable reasonable suspicion that the person may be or may have been involved in criminal activity or as the result of a call for service to law enforcement of criminal activity in the area of the camera's viewing parameters.

IV. STORAGE/RETRIEVAL OF IMAGES

Video images captured by the surveillance system will be automatically recorded over after 31 days unless the Department or another law enforcement agency submits a request to review the captured images for a legitimate criminal investigation.

Authorized users will be limited to those police employees with a specific, ongoing need to access the system for the purpose of crime prevention or detection or identification or apprehension related to public safety emergency response or authorized internal or criminal investigations. All user accounts require approval by the Chief of Police or designee before establishment.

V. IDENTIFYING MONITORED ZONES

The Village surveillance camera system shall be equipped with capabilities that provide an audit trail of system use and user access. The Chief of Police and designated members of the Public Safety Committee will investigate complaints of improper use of the system and report its findings in writing to the Village Manager and the Board of Managers.

VI. USER ACCESS

All persons designated by the Chief of Police as authorized system users shall receive training and a unique user identification in order to access the system. Images stored on servers shall only be accessed and retrieved by authorized system users, with prior approval from the Chief of Police in response to public safety emergencies or authorized internal or criminal investigations.

VII. UNUSED VIDEO DATA

Video data that is not retained for evidentiary purposes or based upon public safety necessity or pursuant to a court order shall not be reproduced, distributed, provided, or shown to other persons without the approval of the Chief of Police.

IX. VIDEO DATA AS EVIDENCE (CALEA 83.2.2, 84.1.2)

Video data retained for evidentiary purposes shall only be reproduced for the purpose of case filing and pre-trial discovery with the approval of the Village attorney. All copies will be accounted for in the Department's Evidence storage system.

The Village surveillance camera system will be randomly audited, to ensure that the system is being used appropriately.

X. PAN, TILT & ZOOM (PTZ) CAMERA USAGE

1. All active observation operations employing PTZ cameras shall be done as the result of specific articulable probable cause.
2. PTZ camera operators are responsible for protecting the public's right to privacy as delineated by Department policies.
3. PTZ camera operators are forbidden from looking at non-public areas and areas in which there is a reasonable expectation of privacy.
4. PTZ camera operations will be audited for misuse violations.
5. PTZ camera images and operators are subject to the same restrictions detailed under "User Access," section VI. of this general order.

XI. POLICY VIOLATIONS (CALEA 26.1.4-c)

Unauthorized access to the Village surveillance camera system, misuse of the camera system, unauthorized reproduction of surveillance camera images, or unauthorized distribution of camera images will result in disciplinary action and termination from Village employment.

Contact Information:

John Fitzgerald

Chief of Police

Chevy Chase Village Police Department

5906 Connecticut Avenue

Chevy Chase, MD 20815

Phone: (301) 654-7300

Fax: (301) 907-9721

Email: John.Fitzgerald2@montgomerycountymd.gov

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Policing and Constitutional Privacy
Police Commission Scope
DRAFT - FOR DISCUSSION PURPOSES ONLY - DRAFT

Scope

The Commission will focus on the following components of constitutional privacy and policing:

Purpose

1. Understand...
2. Educate...
3. Inform...
- 4.

Process Overview

The Commission will discuss this topic for _____ meetings.

Desired Outcomes

At the end of this project, the Commission will:

Chief's Report to the Police Commission



July 2014

Chief's Activities

- KUGN morning Show
- KEZI Morning Show
- Meeting with Centro De Fe congregation
- In-Service presentation
- CAHOOTS Expansion Van / White Bird
- Council Work Session on Fireworks
- Special Olympics Tournament
- Patrol Ride Along

In the News



Attempted Teen Abduction near 18th and Bertelsen

Child Safety Seat Check-up Event

Eugene Police Activity League Summer Day Camp

Residential Explosion 1800 Block N. Danebo

Fireworks Enforcement & Scheduled Turn-in Event

Operation Cross Country – FBI Operation involving federal, state and local authorities working together to charge people involved in sex trafficking across the country.



A large, faint watermark of the Eugene Police Department badge is visible in the background. The badge is a five-pointed star with a central seal. The seal features a figure holding a scale and a sword, surrounded by the text "STATE OF OREGON" and "CITY OF EUGENE". The word "POLICE" is written across the bottom of the star.

Hot Spot Maps

Top Arrestee Basic Report



City of Eugene Police Department

Crime Analysis Unit
300 Country Club Rd
Eugene, OR 97401

Top Arrestee Report

6/23/2014
11:19:39

PROTECT.SERVE.CARE.

	2012		2013		2014	Total	
PRATHER, GARY L	109	PRATHER, GARY L	70	ZYBACH, DANNY J	20	PRATHER, GARY L	371
MILLER, CARRIE L	94	IRISH, ROBIN J	57	BATTLES, DAVID L	16	MILLER, CARRIE L	356
IRISH, ROBIN J	59	MILLER, CARRIE L	53	RAY, JAMES D	16	IRISH, ROBIN J	294
EICHHOLZ, WENDY A	47	EICHHOLZ, WENDY A	47	SWEARINGEN, EDWARD J	14	HITCH, STEPHEN J	226
HORST, DAVID D	44	MASON, HOBSON M	33	HAMILTON, CORY L	13	EICHHOLZ, WENDY A	214
GREENE, ANTHONY R	39	BERTINI, JOSEPH W	30	HOKE, CHRISTOPHER L	13	BRADSHAW, MELVIN C	204
KUBIK, SHAWN M	36	RAY, JAMES D	28	RETZMAN, RODNEY L	13	STETTA, DAVID J	158
ULCHINSKY, JOSEPH A	33	GREENE, ANTHONY R	26	IRISH, ROBIN J	12	KUBIK, SHAWN M	128
RETZMAN, RODNEY L	31	HOKE, CHRISTOPHER L	26	SIMMONDS, PATRICK K	12	VENNEMAN, STACI E	126
BRADSHAW, MELVIN C	27	KUBIK, SHAWN M	25	ANDERSON, TODD J	11	OLIVERA, ROSANN M	124
BERTINI, JOSEPH W	25	NIKKEL, JEFFERY W	25	MASON, HOBSON M	11	BERTINI, JOSEPH W	123
PRATHER, MICHAEL D	25	RISHEL, JESSE L	24	SMITH, JILL E	11	ODONNELL, NICHOLAS J	115

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Top Arrestee Detailed Report



City of Eugene Police Department

Crime Analysis Unit
 300 Country Club Rd
 Eugene, OR 97401

2014 Top Arrestee Detail

6/26/2014
 1:43:49PM

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RETZMAN, RODNEY L	16636
CRIMINAL TRESPASS 2	7
DISORDERLY CONDUCT	2
MENACING - THREAT	1
Total	13

Demographics:

Age/DOB 50: 09/10/1963
 Race/Gender W/M
 Height/Weight 505/145
 Hair/Eye GRY/GRN
 Residence TRANSIENT



ZYBACH, DANNY J	25471
CONS UNLIC PREM/OPEN CON	13
CRIMINAL TRESPASS 2	3
WARRANT ARREST (FTA,FTC,FTP,PV,SC)	2
Total	20

Demographics:

Age/DOB 54: 09/13/1959
 Race/Gender W/M
 Height/Weight 507/145
 Hair/Eye BRO/BLU
 Residence TRANSIENT



PROTECT.SERVE.CARE.

Top 2014 CALLS FOR SERVICE Locations

Self Initiated	
Top Locations	Count
300 COUNTRY CLUB RD	191
240 WASHINGTON ST	176
W BROADWAY/OLIVE ST	173
341 E 12TH AVE	162
HWY 99N/ROOSEVELT BLVD	160
W 10TH AVE/OLIVE ST	132
OAK ST/E 8TH AVE	120
700 WILLAMETTE ST	116
846 W 6TH AVE	111
1000 OAK ST	105
W 18TH AVE/CHAMBERS ST	103
1080 WILLAMETTE ST	99
W 7TH AVE/JEFFERSON ST	98
960 OLIVE ST	83

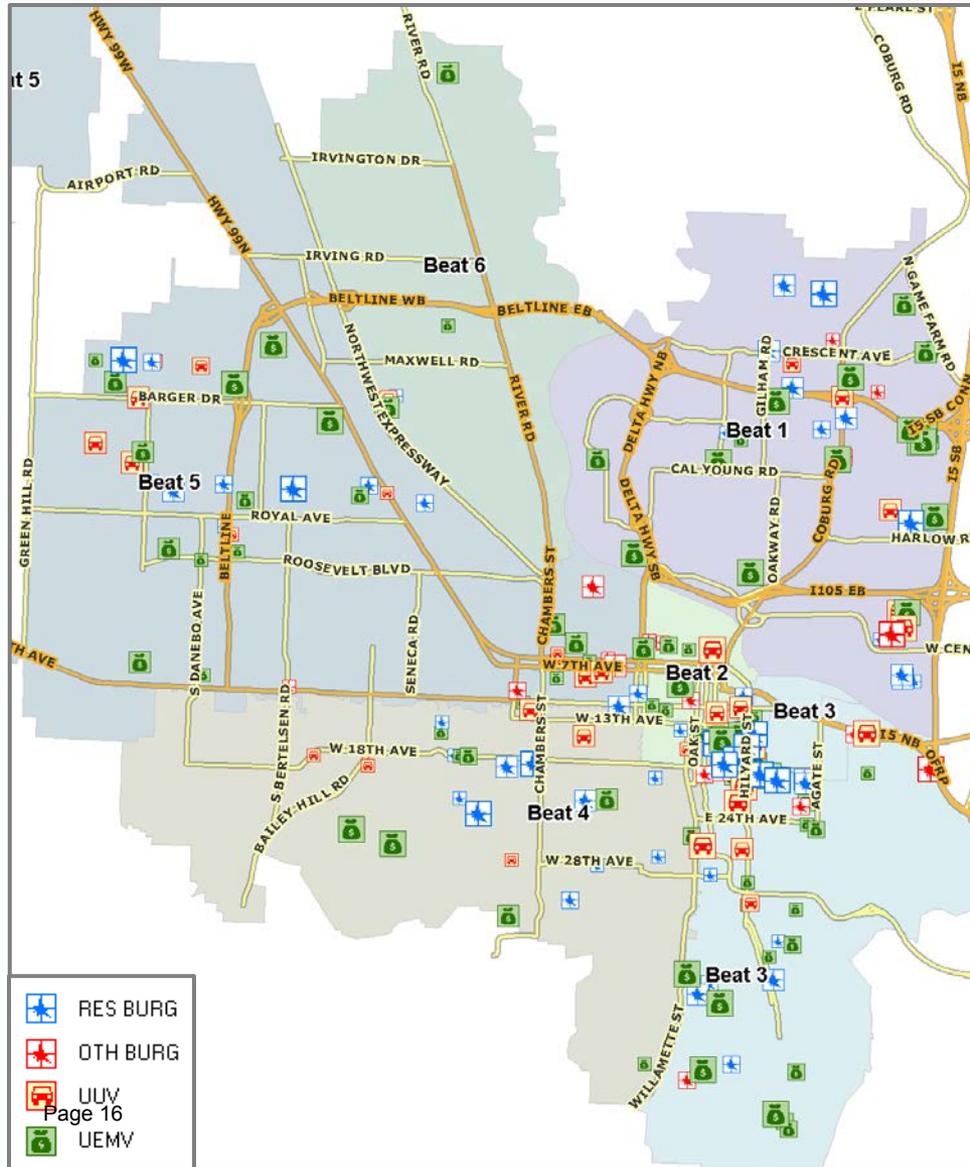
Called In/Citizen Initiated	
Top Locations for	Count
300 COUNTRY CLUB RD	1028
341 E 12TH AVE	589
1255 HILYARD ST	568
4550 W 11TH AVE	216
605 W 4TH AVE	162
450 HWY 99N	158
1542 W 1ST AVE	148
100 W 10TH AVE	136
1420 W 1ST AVE	126
145 E 18TH AVE	120
780 HWY 99N	120
3333 W 11TH AVE	106
101 W 5TH AVE	94
265 W 8TH AVE	92

Self Initiated	
Top Incident Description Types	Count
TRAFFIC STOP	8447
PERSON STOP	4184
PATROL CHECK	3836
FOLLOW UP	1868
WARRANT SERVICE	336
DISABLED VEHICLE	273
DOG AT LARGE	175
ASSIST PUBLIC- POLICE	156
ILLEGAL CAMPING	148
FOOT PATROL	122

Called In/Citizen Initiated	
Top Incident Description Types	Count
BEAT INFORMATION	2324
DISPUTE	1919
TRANSPORT	1902
ASSIST PUBLIC- POLICE	1853
CRIMINAL TRESPASS	1610
THEFT	1552
CHECK WELFARE	1536
THEFT FROM VEHICLE	1242
DISORDERLY SUBJECT	1022
SUSPICIOUS CONDITIONS	909

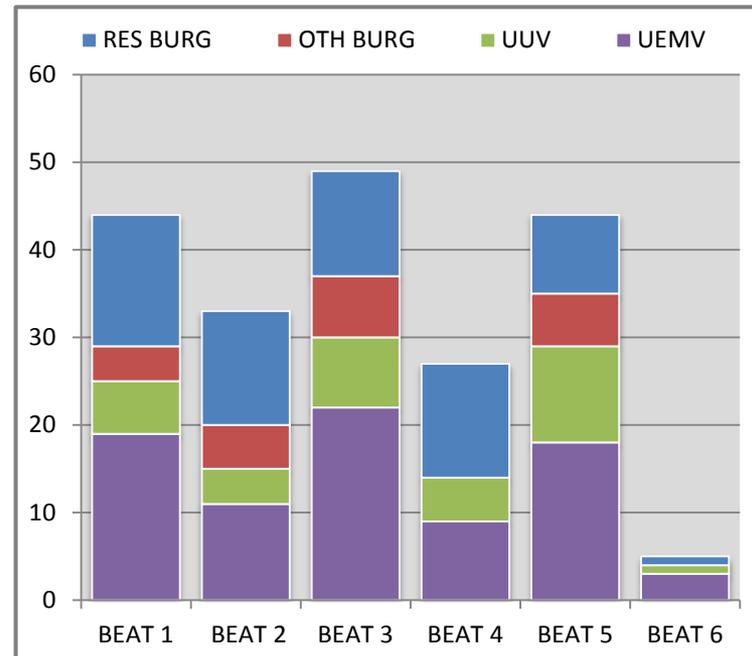
Four Week City-Wide

PROTECT.SERVE.CARE.



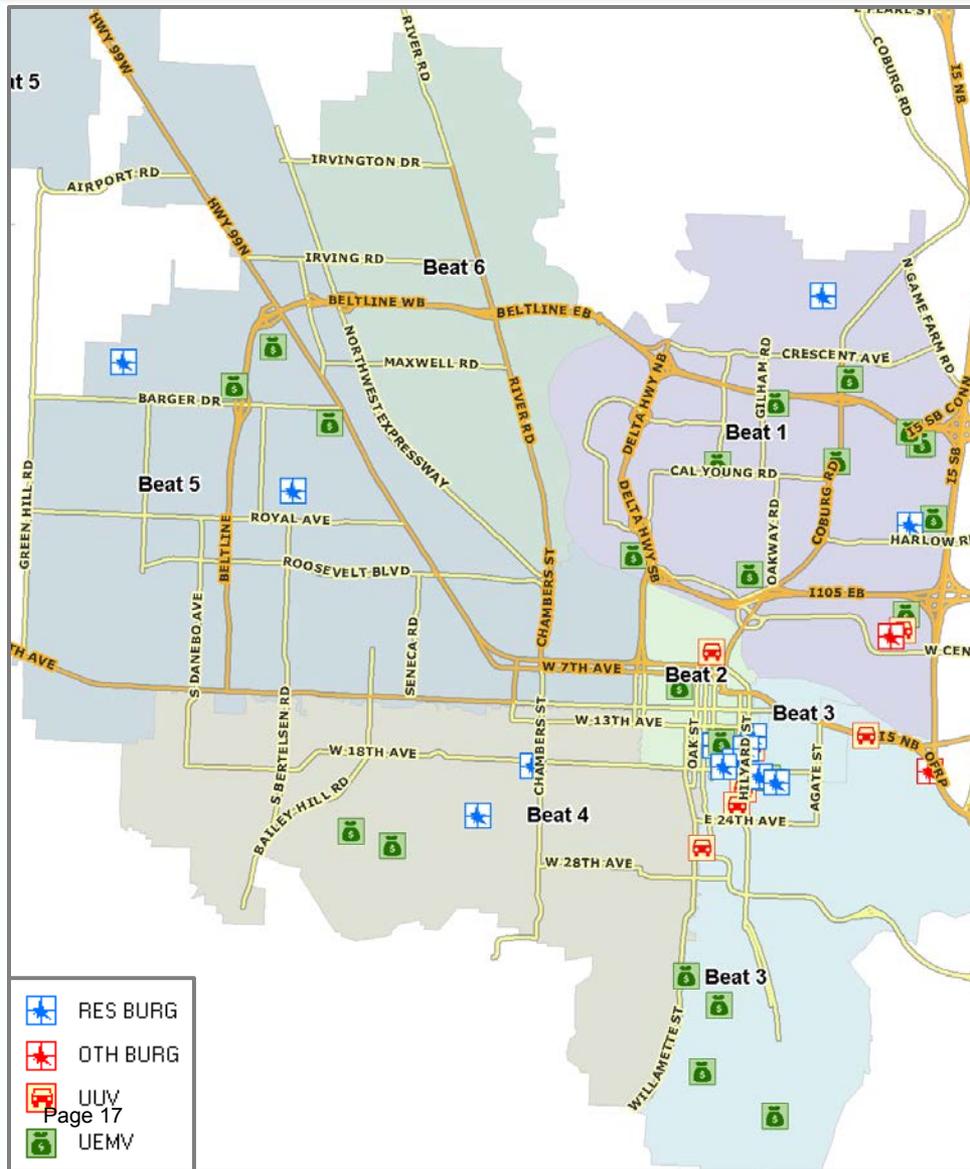
	BEAT 1	BEAT 2	BEAT 3	BEAT 4	BEAT 5	BEAT 6	TOTAL
RES BURG	15	13	12	13	9	1	63
OTH BURG	4	5	7	0	6	0	22
UUV	6	4	8	5	11	1	35
UEMV	19	11	22	9	18	3	82
TOTAL	44	33	49	27	44	5	202

(24 on the 9-Log, 07 UEMV)



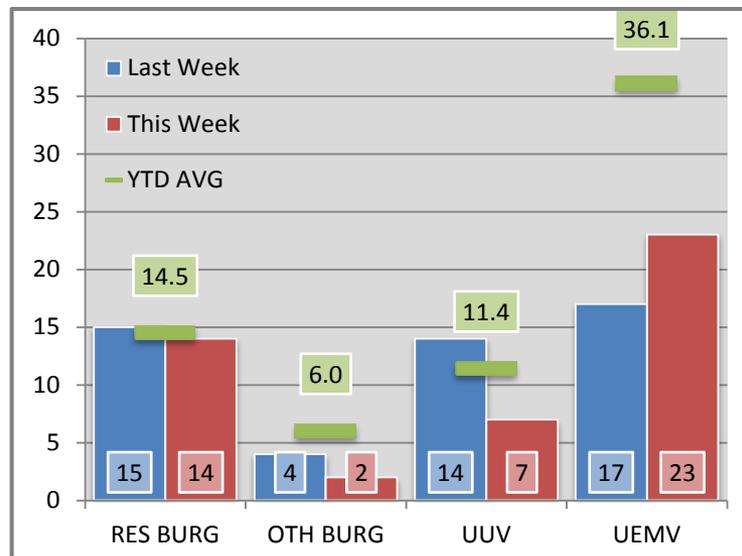
This Week City Wide

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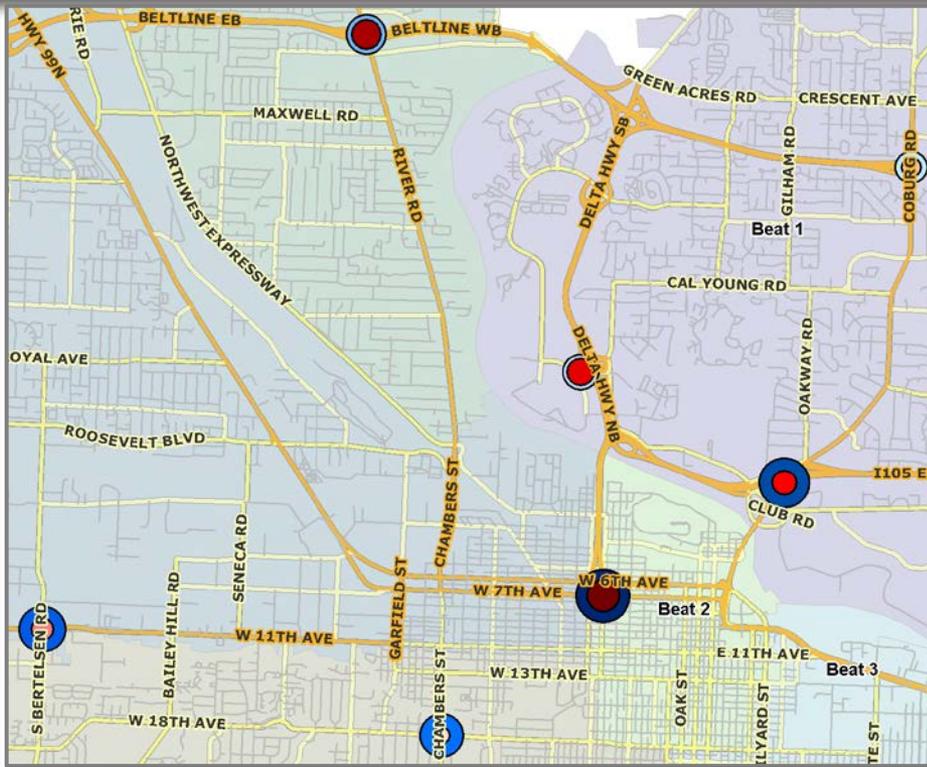


	Last Week	This Week	Diff
RES BURG	15	14	-1
OTH BURG	4	2	-2
UUV	14	7	-7
UEMV	17	23	6
TOTAL	50	46	-4

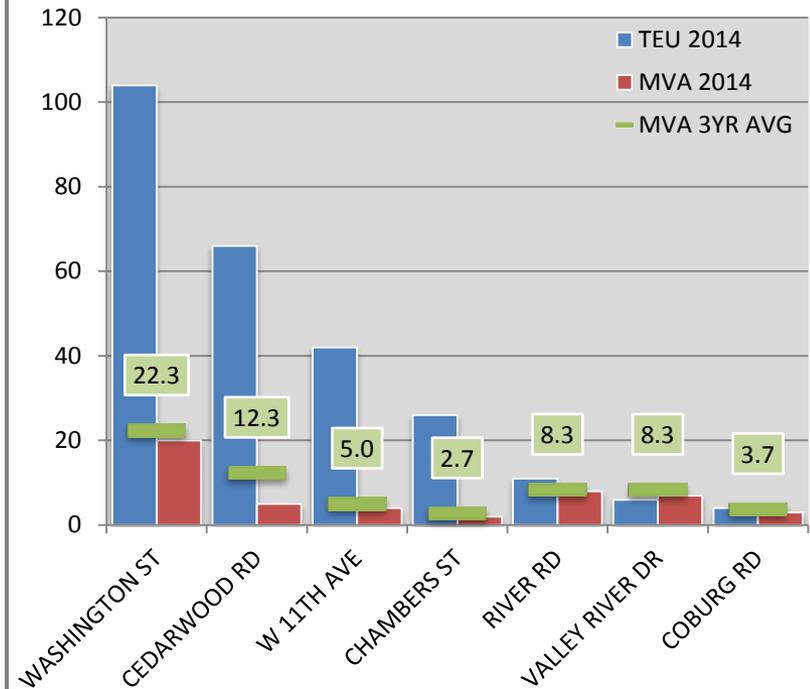
	This Week	Pending Reports	Est. Total	Date/Time
BURG	16	4	20	0
UUV	7	2	9	1
UEMV	23	7	30	1
Total	46	13	59	2



MVA/TEU Activity: May 27 – June 23



TEU and MVA Activity for the Last Four Weeks



INTERSECTION	TEU 2014	MVA 2014	MVA 3YR AVG	DIFF	NEXT WK	2WKS OUT	3WKS OUT	4WKS OUT	TOTAL
WASHINGTON ST/W 7TH AVE	104	20	22.3	-2.3	6.7	2.0	6.3	6.0	21.0
COBURG RD/CEDARWOOD RD	66	5	12.3	-7.3	2.7	3.3	1.7	2.0	9.7
S BERTELSEN RD/W 11TH AVE	42	4	5.0	-1.0	0.3	0.7	2.3	1.3	4.6
CHAMBERS ST/W 18TH AVE	26	2	2.7	-0.7	0.7	2.0	1.0	1.3	5.0
RIVER RD/WB BELTLINE RD	11	8	8.3	-0.3	1.7	4.3	1.3	1.0	8.3
VALLEY RIVER DR/VALLEY RIVER WAY	6	7	8.3	-1.3	1.0	0.7	2.0	1.3	5.0
COBURG RD/WB BELTLINE RD	4	3	3.7	-0.7	1.3	1.7	0.7	1.3	5.0
TOTALS	259	49	62.7	-14.0	14.4	14.7	15.3	14.2	58.6

Street Crimes Team June 15 - 21

June 15-June 21							
SCT	Self Init	CFS	Primary	Assist	Total	Days Wrkd	Avg Dly Act
Officer A	15	15	18	12	30	4	7.5
Officer B	9	7	3	13	16	3	5.3
Officer C	22	23	24	21	45	5	9.0
Officer D	32	11	23	20	43	4	10.8
Officer E	32	2	19	15	34	3	11.3
Officer F	10	5	7	8	15	2	7.5
Officer G	13	3	8	8	16	3	5.3
Officer H	17	4	10	11	21	3	7.0
Officer I	16	7	13	10	23	3	7.7
Officer J	7	6	3	10	13	2	6.5
Total	173	83	128	128	256	32	8.0
Officer K	Lgt Duty	Lgt Duty	Lgt Duty	Lgt Duty	Lgt Duty	Lgt Duty	Lgt Duty

Street Crimes Team This Week's Focus

Focus Persons

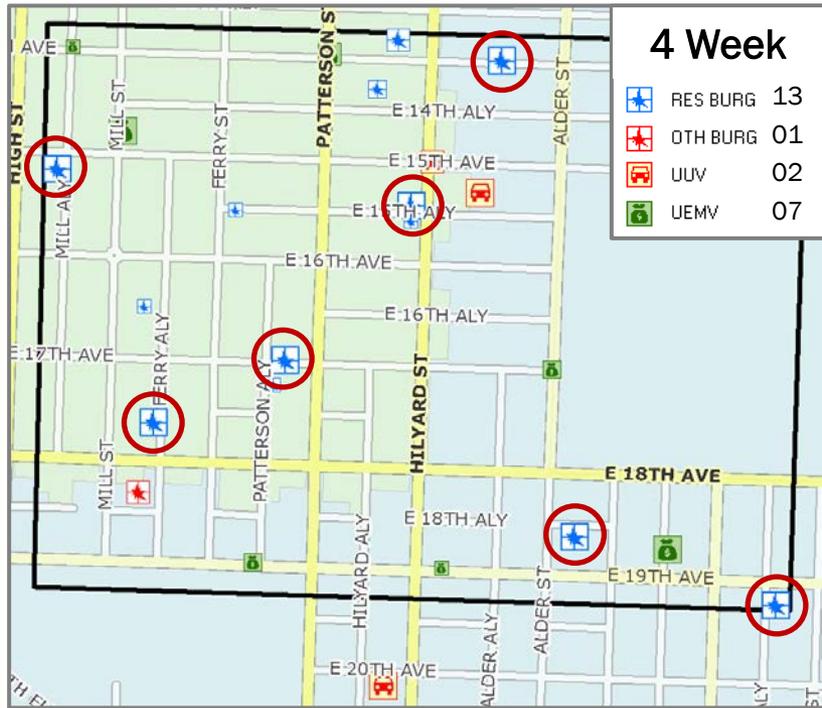
- *****: Search warrant is being written and hopefully served by the end of the week
- *****: Search of his vehicle yielded meth, hash and weed along with Stolen property from retail thefts
- *****: Several attempts to contact ***** at *****
- *****: Several attempts to contact ***** at *****
- *****: tried to set up a buy to get *****
- *****: attempted to set up a buy, he may have gotten spooked
- *****: the feds have given us permission to investigate him
- *****: Officers continue to pick off subjects frequenting *****'s trailer

Focus Locations

- *****: attempting to get ***** and *****
- *****: Prostitution and drug dealing at location. As of 6/24 the residents have moved out
- *****: attempts to contact *****
- *****: Drug dealing at the location and stolen property being kept at the location. ***** dealing meth by the pound. Has ties to *****

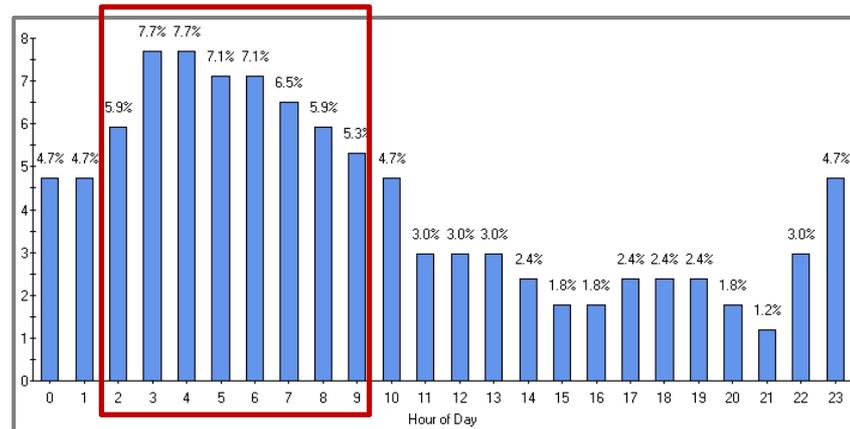
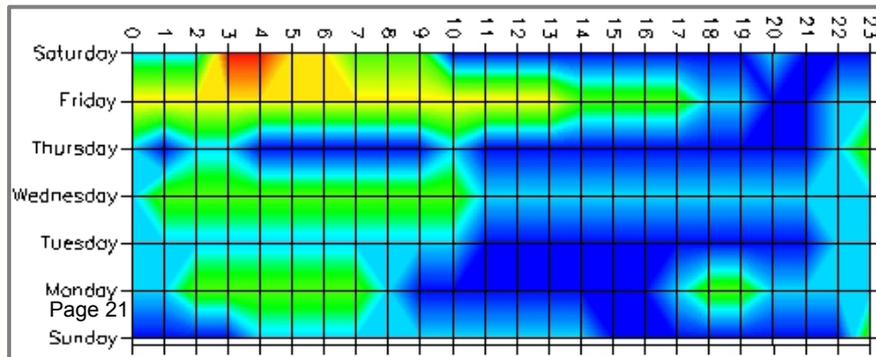
This Week's Area of Focus

E 14th Ave. to E 19th Ave. / Mill Aly. to Potter Aly.



Four-Week Look:

- Tightest cluster of recent activity city-wide: 23 within the last 4 weeks
- 44% of incidents occurred this last week
- 54% of Res Burgs occurred this last week, all of them occupied
- 85% of Res Burgs in the last 4 weeks have been occupied
- 53% of total incidents occurred between 0200 and 0900hrs, with a spike in activity occurring on Saturday's between 0300 and 0500hrs
- 1409134 - Both S/ had dark clothes
 - S1/ WM, 50'S, 508-509, avg ht/wt, collar-length brn/gry hair
 - S2/ WM, 40'S, 511-600, med ht/wt, shaved head, red redwing hat
- 1410436 - Both S/ had dark clothes
 - S1/ UM, red hat
 - S2/ UM
- SP/ portable high-value items: wallets, phones, laptops
- POE/ unlocked, alley-facing, front doors and windows



Area of Focus Occupied Burglaries



Case #	Address
1410387	334 E 15TH AVE
1410426	567 E 17TH AVE
1410428	1875 ALDER ST
1410411	751 E 14TH AVE
1410430	1546 HILYARD ST
1410436	1780 FERRY ALY
1410463	1058 E 19TH AVE
*All were non-forced entry	

Case 14-09238 Burg

S/ WM, L30's, LSW/ Blk Sweatshirt and leaving with a stolen backpack from a burg

Inc 14124572

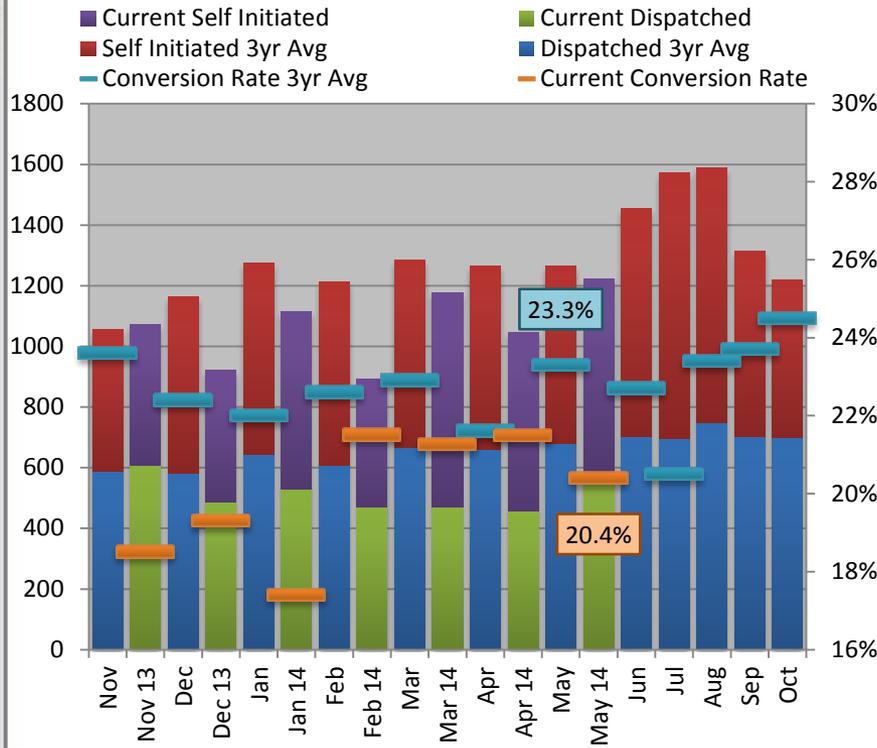
S/ WM, E 30's, 5'09"/"fit build" LSW/ Red bandana, blue shirt and jeans. Seen trying door handles

Inc 14128429

S/WM, 30-40 LSW/ Blu hoody arrived and left on a bike. Looking in residents window

Case Conversion Rates

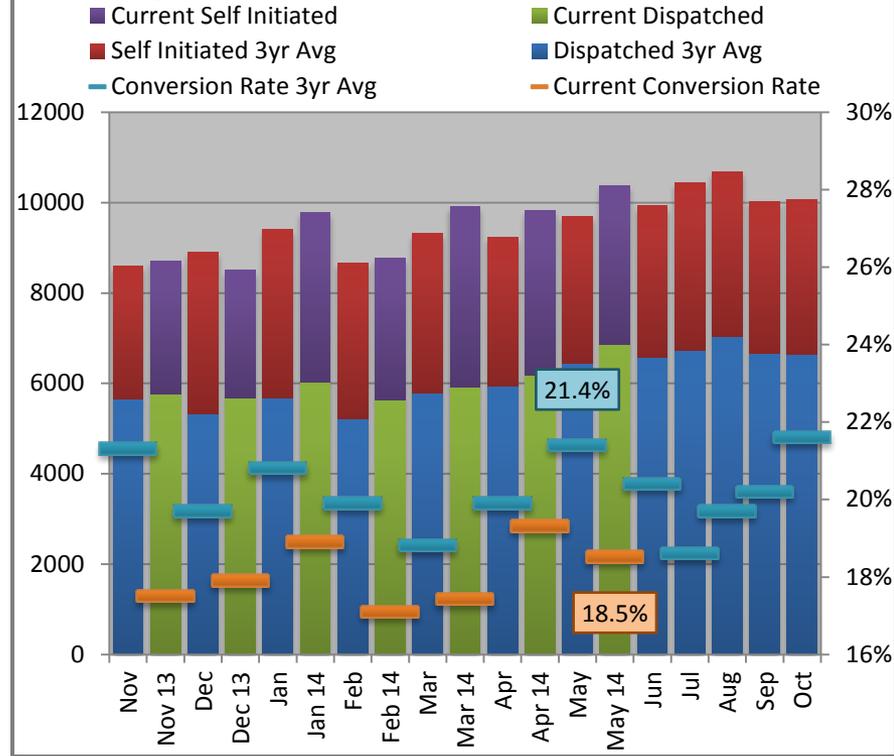
Downtown Area CFS by Source and Case Conversion Rate



Downtown May 2014 Summary:

- ▼ Dispatched CFS are down 13.7% from the 3yr Avg; 679 to 586
- ▲ Compared to the 3yr Avg, Self Initiated CFS up 8.4%, from 586 to 635
- ▼ The conversion rate is down 2.9% from the 3yr Avg, from 23.3% to 20.4%
- ▼ The conversion rate is down 1.1% from April, from 21.5% to 20.4%

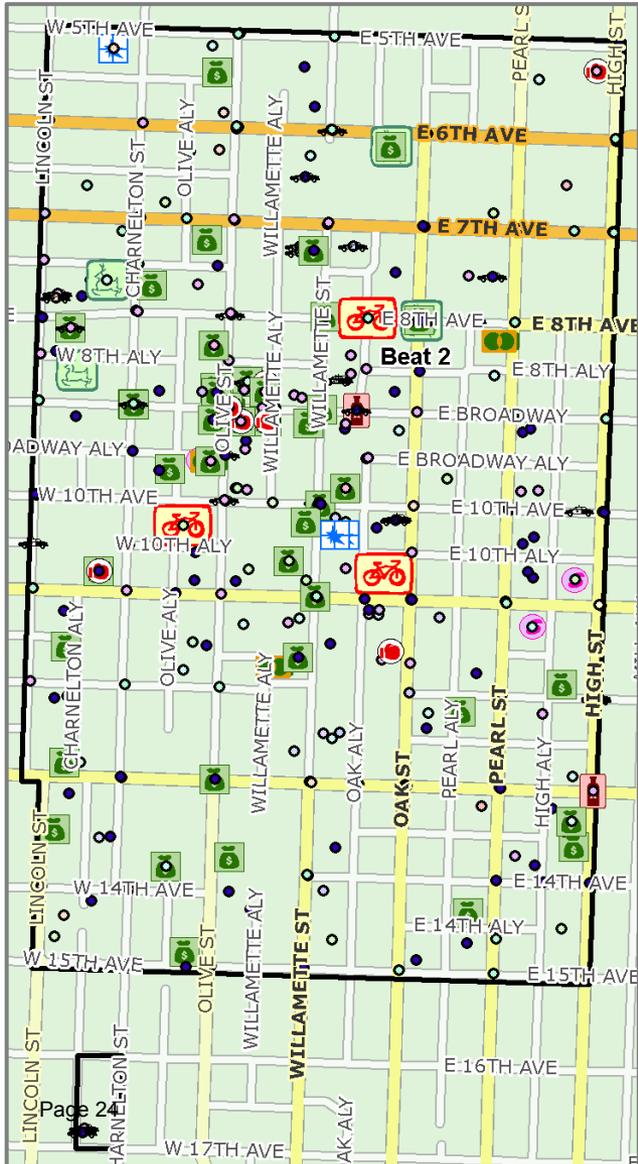
City-Wide CFS by Source and Case Conversion Rate



City-Wide May 2014 Summary:

- ▲ Dispatched CFS are up 6.2% from the 3yr Avg, from 6451 to 6852
- ▲ Compared to the 3yr Avg, Self Initiated CFS are up 9.0%, from 3240 to 3532
- ▼ The conversion rate is down 2.9% from the 3yr Avg, from 21.4% to 18.5%
- ▼ The conversion rate is down 0.8% from April, from 19.3% to 18.5%

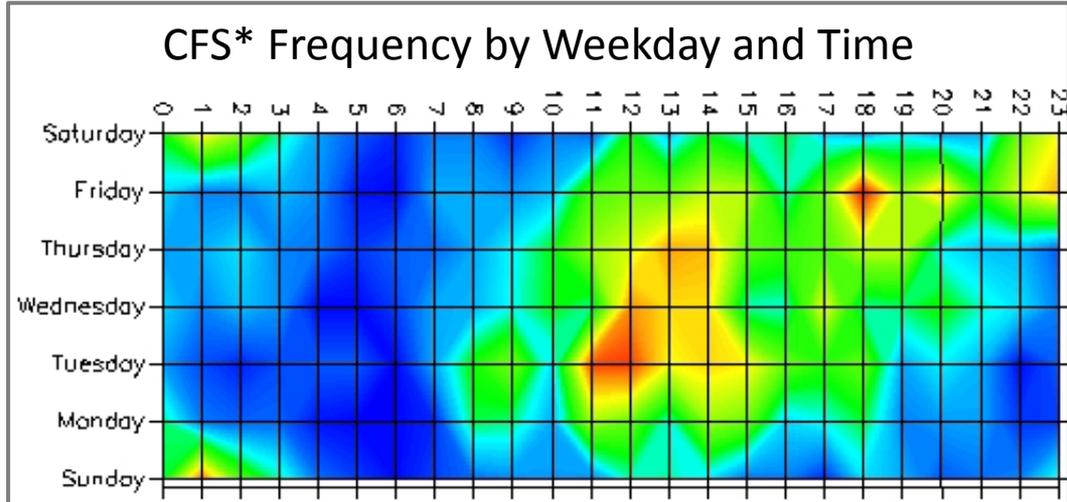
Downtown CFS: May 27 – June 23



*E. 5th Ave.-W. 15th Ave./Lincoln St.-High St.

Top Dispatched Calls*	Count	Top Self-Initiated Calls*	Count
BEAT INFORMATION	40	PERSON STOP	222
CRIMINAL TRESPASS	38	TRAFFIC STOP	157
DISORDERLY SUBJECT	35	FOLLOW UP	19
THEFT	29	FOOT PATROL	12
SUBJECT DOWN	18	DISORDERLY SUBJECT	10
DISPUTE	16	DISPUTE	8
HIT AND RUN	12	WARRANT SERVICE	6
SUSPICIOUS CONDITIONS	11	DISABLED VEHICLE	4
INCOMPLETE CALL	10	INTOXICATED SUBJECT	2
THEFT OF BICYCLE	10	LOCATION WANTED SUBJECT	2
CRIMINAL MISCHIEF	9	SUSPICIOUS CONDITIONS	2
SUSPICIOUS SUBJECT	9	THEFT	2

Top Calls represent 76% of total activity in the Downtown area



*Includes Charnel-Mulligan Park. CFS counts exclude Transports and Patrol Checks.

Looking Ahead

- Safety Town
- Illegal Fireworks Mitigation
- Finance Manager Hiring - In Process
- IA Program Coordinator Hiring - In Process
- Investigations Forensic Analyst - - In Process



America's Safest City

The Most Professional Agency



CITY OF EUGENE

POLICE COMMISSION

FY 2014 ANNUAL REPORT

Police Commission Members

Bob Walker, Chair
Tamara Miller, Vice Chair
Mike Clark, City Councilor
Jim Garner
Edward Goehring
Jesse Lohrke

James Manning
George Rode
Claire Syrett, City Councilor
Joe Tyndall
Juan Carlos Valle
Bill Whalen

www.eugene-or.gov/policecommission

For more information on the Police Commission, please contact:

Carter Hawley, Police Analyst
Phone: (541) 682-5852
carter.r.hawley@ci.eugene.or.us

Background

The Eugene Police Commission is a twelve-member volunteer body that acts in an advisory capacity to the City Council, the Chief of Police and the City Manager on police policy and resource issues. The Commission's enabling ordinance, adopted in December of 1998, requires that it develop a work plan for City Council review and approval. Last year, the Commission moved to a biannual work plan. This is the first report to council, in the middle of a two year work plan. Major accomplishments over the past five years include the following highlights:

- Recommendations on several significant policies including Mental Health Crisis Response and Communication with People with Disabilities (FY 2009)
- Development of a Public Outreach Committee to strengthen the relationship between the public and the Police Department (FY 2009)
- Developed recommendations on all force-related policies including the Taser policy (FY 2011)
- Reviewed and made recommendations on the downtown exclusion zone ordinance (FY 2011)
- Worked with community around closure of Monroe Street Public Safety Station (FY 2012)
- Conducted community survey to determine public perception of Eugene Police Department (FY 2012)
- Reviewed and made recommendations on police policies related to search and seizure, use of canine, vehicle pursuits and holding facilities (FY 2012)
- Developed Outreach Toolkit to document efforts taken with closure of Monroe Street Station, and to provide template to facilitate community outreach on subsequent projects (FY 2012)
- Conducted an anonymous survey of EPD employees to ascertain department's understanding of Police Commission and its work (FY 2013)
- Held State of Public Safety Forum for the community (FY 2013)

The FY 2014-FY 2015 work plan identified several shifts in focus and practice for the Police Commission. One of these shifts was to focus more on the issues related to the Police Department that are of the greatest community concern. At its retreat in May 2013, a list of issues was raised that are of great community concern. To allow for the most meaningful issues to be addressed by the Commission, the Commission has periodically reviewed its upcoming work and selected items from its list of community issues to address. This has allowed the Commission to have more in-depth conversations about topics of interest to and with the community.

The other change made by the Commission was to eliminate two standing committees. This was done to address staffing capacity issues, and to allow substantive policy discussions that had previously occurred in a committee of five to occur with the full commission and more community members in attendance.

Commission Goals

As spelled out in the adopted bylaws, the Police Commission has five goals which guide the Commission's annual work activities. The FY 2014-2015 Work Plan was designed to address these goals.

- Goal 1 – Ensure that the policies and procedures of the Eugene Police Department protect the civil rights and liberties of everyone in Eugene.
- Goal 2 – Promote policing that respects and reflects Eugene's rich culture and diversity
- Goal 3 – Increase communications, understanding and trust between police and the people in Eugene
- Goal 4 – Encourage problem solving and partnerships between people, neighborhoods and other agencies and police

Goal 5 – Provide fair opportunities for the public and criminal justice professionals to comment and participate in the commission’s work recognizing the interconnectedness of the criminal justice system

Work Completed in FY 2014

The Police Commission completed review of the policies related Civil Disturbance, Videotaping Events, Bias-Free Policing. The Commission began a review of policies related to emerging technologies, such as body cameras, closed circuit video recording, and recognition software. This review will continue into FY 2015. The Bias-Free Police Policy has been anticipated by the community and Commission for a long time, and the Commission’s discussion and community input were robust and lengthy, covering a seven month period.

In addition to these EPD policy discussions, the Commission conducted the following work in FY 2014.

Designed, conducted and reviewed an anonymous employee survey of EPD employees. The intent of this project was to determine the employees’ understanding and support of the work of the Police Commission.

Received update and held discussion on EPD Budget The EPD Finance Manager provided an overview of the Department’s budget. The Commission requested that more detailed information be brought back and discussed prior to the conclusion of budget discussions.

Held a joint meeting with the Civilian Review Board At this meeting, the CRB provided an overview of how a case is reviewed, what is considered, and the result of their recommendations. This meeting provided the Police Commission a useful understanding of the work undertaken by the CRB and the places where the work of the two bodies is complementary.

Reviewed and received updates on EPD’s advisory committee on Stop Data Collection EPD is implementing new records software that contains the ability to collect more demographic information about traffic stops. An advisory committee has been established to advise the Department on how the software should be implemented and how reporting should occur. The Commission received numerous reports from staff as well as the Chair of that committee.

Community issue: homelessness and policing This was the first community issue addressed by the Commission. The process began with a thoughtful discussion about the issues, and what was desired as a result of the discussion. As a result of the discussions, the Commission held a panel including a person experiencing homelessness, police officer, business owner, resident, and a pastor. Each panelist shared their experiences of people who are experiencing homelessness and the police. After the presentations, the Commissioners were able to ask questions of the panelists. Commissioners expressed appreciation for a deeper understanding of the complex issues surrounding homelessness and policing, and offered to assist the City in further policy or outreach work related to policing and homelessness.

Community issue: bias based policing In addition to reviewing the proposed EPD policy related to Bias Free Policing, the Commission engaged in a multi-faceted community discussion about bias-based policing. After a discussion about the goals and desired outcomes of this conversation, the Commission held two significant events. The first was a community panel, including representatives from the advocacy community, people personally impacted by police stops, a national expert on racial profiling, an

immigration attorney, the chair of the Stops Data Committee, and a police officer. After presentations from each panelist, the Commissioners were able to ask questions. This panel took place at a regular Police Commission meeting, so public comments about the panel were received at the end of the meeting. After this community panel, the Commission also hosted a public forum for members of the public to provide comments directly to the Police Commission.

FY 2015 Work

As FY 2015 begins, the Commission will be developing a scope of work for a discussion about constitutional privacy including the use of drones and automatic license readers. At the conclusion of this work, the Commission will select the next community issue to discuss from the list of possible topics included in the FY 2014-FY 2015 Work Plan, listed below.

- 1) Information on police contacts with different demographics and the data needed to assess
- 2) Serving immigrant populations
- 3) Services and public safety issues related to homelessness
- 4) Police services in light of budget
- 5) Crime reduction in light of jail, prison and court cuts
- 6) Use of force
- 7) Constitutional privacy – drones and automatic license readers
- 8) Eugene Police Department policies
- 9) Advocacy for public safety resources
- 10) Police budget allocation and grants
- 11) Strategy public safety funding
- 12) Police training manual
- 13) Responding to emerging issues

For each community issue addressed, the Commission will discuss the issues, the community interest, and develop a unique scope of work, depending on the goals of the Commission's discussion, including possible public panels, expert panels or public forums.

In 2013, the Commission conducted a survey of the Police Department employees, with the intent to repeat that survey, and it is tentatively scheduled to be completed in the Fall 2014.

In addition to community issues, the Commission will continue its review of the Police Department Policies. Those policies that are under consideration for review include the following: Emerging Technologies; Search Warrants and Warrant Arrests; In Car Video; Vehicle Impounds; and Mental Health Policies.

Finally, during FY 2015 the Commission will develop its next two year work plan for Council consideration.

MEMORANDUM

Date: June 19, 2014
To: Police Commission
From: Carter Hawley, Staff
Subject: Survey

In the past three years, the Police Commission has been involved in two surveys involving EPD.

In 2011, the Police Department funded a survey requested by the Police Commission. The survey was designed and implemented by a professional research consultant and the Department and Commission reviewed and approved the survey instrument. This survey cost \$6,000, and was a statistically valid phone survey of the community. There was discussion of repeating the survey in subsequent years, although no formal action was taken. A summary of the findings is included.

In May 2013, the Commission carried out a survey of EPD employees. The survey was developed by the Police Commission and implemented by staff. Given staff time and funding, the survey was implemented at no cost, and with no analysis of the qualitative responses from EPD employees. Attached for Commission consideration is a copy of the survey and a sample of the results of the survey.

Both surveys provided useful information for the Commission, and for the Department.

The Department is considering conducting a follow up community survey to be completed during FY 2015. Any results can be shared with the Commission.



Eugene Police Commission

300 Country Club Road
Eugene, OR 97401
541-682-5852

Below are six questions that will help the Police Commission gauge its effectiveness and the perception of its effectiveness within the Eugene Police Department. Your responses will be strictly confidential. Please complete the survey, print out and return to Carter Hawley, Police Analyst or in the box in the lobby. Alternatively, you can complete a survey online at: <http://www.surveymonkey.com/s/GMHFQ8H>

Background

The Mission of the Eugene Police Commission is to recommend to the City Council, the City Manager, the Police Department, and the people, the resources, preferred policing alternatives, policies and citizens' responsibilities needed to achieve a safe community. The Commission strives to create a climate of mutual respect and partnership between the community and the Police Department that helps achieve safety, justice and freedom for all people in Eugene.

1. Are you aware that the Police Commission provides input on police policies and procedures that reflect community values?
2. How long have you worked for the department?
3. Do you believe citizen input is beneficial in policy review?
4. Among the policies the Police Commission has reviewed, it recently reviewed the Pepper Spray Policy, and Vehicle Pursuit Policy, which have been implemented by the Department. What changes affected you? How?
5. What do you feel is the greatest public safety concern in the community?
6. How can the Police Commission increase communication understanding and trust between EPD and Community?

**Police Commission Survey of EPD Employees
May 2013**

Example of Summary by Survey

1. Are you aware that the Police Commission provides input on police policies and procedures that reflect community values?
yes
2. How long have you worked for the department?
17 years
3. Do you believe citizen input is beneficial in policy review?
occasionally
4. Among the policies the Police Commission has reviewed, it recently reviewed the TASER policy and the Vehicle Pursuit Policy which have been implemented by the department. What changes affected you? How?
minor adjustments is all
5. What do you feel is the greatest public safety concern in the community?
Lack of jail space.
6. How can the Police Commission increase communication, understanding and trust between EPD and the Community?
Focus less on the negatives and more on the positives. The portion of the community who do not trust police will not trust police regardless so why feed their insecurities.

-
1. Are you aware that the Police Commission provides input on police policies and procedures that reflect community values?
Yes
 2. How long have you worked for the department?
7 years
 3. Do you believe citizen input is beneficial in policy review?
Only to a point. The average citizen does not have the proper knowledge and experience to govern the unique policies and procedures of a police agency.
 4. Among the policies the Police Commission has reviewed, it recently reviewed the TASER policy and the Vehicle Pursuit Policy which have been implemented by the department. What changes affected you? How?
None of the changes affected me directly.
 5. What do you feel is the greatest public safety concern in the community?
Lack of jail space.
 6. How can the Police Commission increase communication, understanding and trust between EPD and the Community?
Demonstrate that police presence is a necessary element of public safety. It is not merely a show of authority, but of protection for all citizens, to have policing in the community.

-
1. Are you aware that the Police Commission provides input on police policies and procedures that reflect community values?
Yes
 2. How long have you worked for the department?
7 years
 3. Do you believe citizen input is beneficial in policy review?
Yes. Citizens can provide valuable feedback from a different perspective and there have been times when that perspective has aided in new policy development. Citizens who have not been law enforcement officers, though, won't have a complete/accurate perspective in some matters if they have not been a law enforcement officer.
 4. Among the policies the Police Commission has reviewed, it recently reviewed the TASER policy and the Vehicle Pursuit Policy which have been implemented by the department. What changes affected you? How?
None, the policy is to be followed
 5. What do you feel is the greatest public safety concern in the community?
County's resource problems (lack of jail staffing, DA and mental health resources). People are not held and prosecuted for some crimes that they used to be held for. This ultimately has a huge impact on local quality of life and economic landscape.
 6. How can the Police Commission increase communication, understanding and trust between EPD and the Community?
Hear citizens input, be educated about policing matters (read articles from expert sources, do regular ride-alongs, go to briefings to get officers' perspectives, etc.), and provide a sound forum and wise advice on policy matters. Understand that there are people on polar opposites of trusting authority, but that the majority of people land somewhere in between and that policy recommendations should be made based on sound knowledge, and not on vocal minority opinions from either end of the spectrum.
-

Example of Summary by Question

3. Do you believe citizen input is beneficial in policy review?

Sometimes but not always

No, as long as you have competent and qualified police officials creating the policy. The police community is much better equipped to create policy that is based on legitimate liability concerns, officer safety issues and community needs. It is not as if the police community lives in a bubble and has no understanding of the rest of the community. In addition, several members of the Police Commission have agendas of their own, which simply put, create an ineffective and time consuming review process.

yes

Yes

It can be.

Yes for very limited situations (e.g., constitutional protection, civil disturbances, etc).

Yes. Citizens can provide valuable feedback from a different perspective and there have been times when that perspective has aided in new policy development. Citizens who have not been law enforcement officers, though, won't have a complete/accurate perspective in some matters if they have not been a law enforcement officer.

Only to a point. The average citizen does not have the proper knowledge and experience to govern the unique policies and procedures of a police agency.

occasionally

yes

No

Yes, very much so.

To a point, but ultimately yes.

To a degree. I would not presume I know how to perform surgery, so giving a doctor specific advice as to how he/she should perform his/her duty, when I'm uninformed, seems ill advised. However, reminding doctors to wash their hands, and sanitize before examining me, seems like a good idea.

I believe it has limited value.

Input yes but most members do not have a practitioners viewpoint which the commission should have some prerequisites of expertise.

Only is the really understand police work and the true purpose of this policy

YES

No, due to the fact that they are not aware of police technical matters. Citizens are usually emotionally driven, not based on training or experience.

Sometimes and for only some of the areas of operations.

yes

Yes

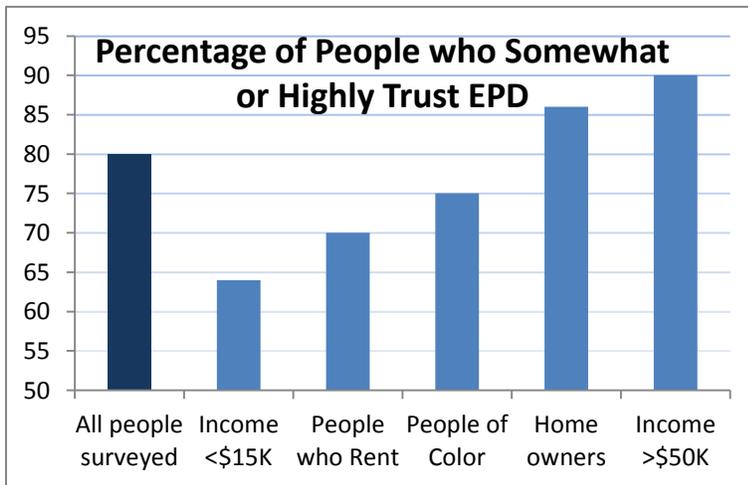
Public Opinion Survey

Conducted for the Eugene Police Commission

In November 2011, Advanced Marketing Research conducted a public opinion survey for the Eugene Police Commission. One of the key goals of the Police Commission is to improve the trust, understanding and communication between the Police Department and the community it serves. This survey provides baseline information about those key issues. A random phone survey was conducted, producing statistically valid results for the overall population.

Demographics were collected to learn more about how factors such as income, age and race/ethnicity affect perceptions and responses. Those differences which are statistically reliable are highlighted below.

80% Trust the Eugene Police Department



80% of all respondents stated they somewhat or highly trusted the Eugene Police Department, This is slightly lower among people of color (75%), people who rent (70%), and people who make less than \$15,000 per year (64%) The percentage of people with higher levels of trust than the general population include higher among people who own their home (86%), people making more than \$50,000 (90%)

63% of all respondents rated the performance of Eugene Police Department as good or excellent.

73% of people over age 65 provided a good or excellent rating, while 57% of people under age 34 provided similar rating.

